# Monitoring the Healthcare Safety Net in New Jersey

Safety Net Monitoring Network First Multi-State Conference Call Monday August 28, 2006

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### **Rutgers Center for State Health Policy**

- Created in 1999 to conduct research in state health policy
- "Access to Care" one of core research areas
- Some projects initiated & supported by state agencies (mostly NJ)
- Others are investigator initiated w/independent funding
- Research products: center reports, academic papers, chartbooks, policy memos & briefings, newsletter/issue briefs, conferences

### **Key features of NJ**

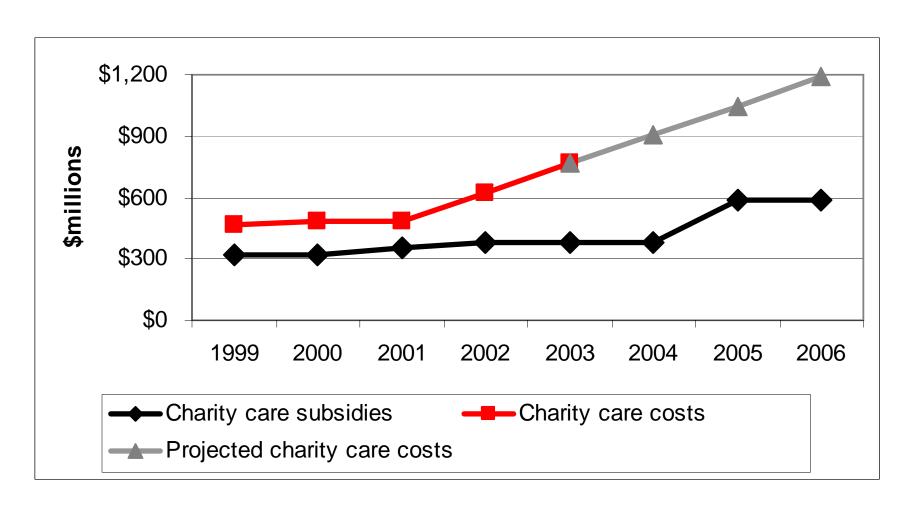
- High PC income: Ranked 3<sup>rd</sup> in 2004
- Average uninsured rate: Ranked 25<sup>th</sup> in 2002
- Large immig pop: 6<sup>th</sup> largest #, 3<sup>rd</sup> largest % in 2000
- U.S. Census Bureau ==> NJ is all urban
- CSHP measure ==> 20-25% of population in "inner cities" ==> more poverty, uninsured, HC access problems
- High cost state: cost-of-living, health insurance premiums
- Fairly generous SN support (high Medicaid DSH state)

## Project 1: Optimizing the Delivery of Hospital Charity Care

- Funded by Johnson & Johnson
- State law: all hosp must provide all necessary care regardless of ability to pay
- State provides claims-based subsidies
- Subsidies based on Medicaid rates & other factors
- Medicaid DSH match, typically retained by treasury
- Patients receive free or discounted care
- Some project findings
  - CC use/costs growing rapidly
  - Elderly overtaking children in CC volume
  - Vast majority of CC users are non-elderly adults w/income < 200FPL</li>
  - Pregnancy, mental health, substance abuse treatment very common

#### **CC Subsidies vs. Costs**

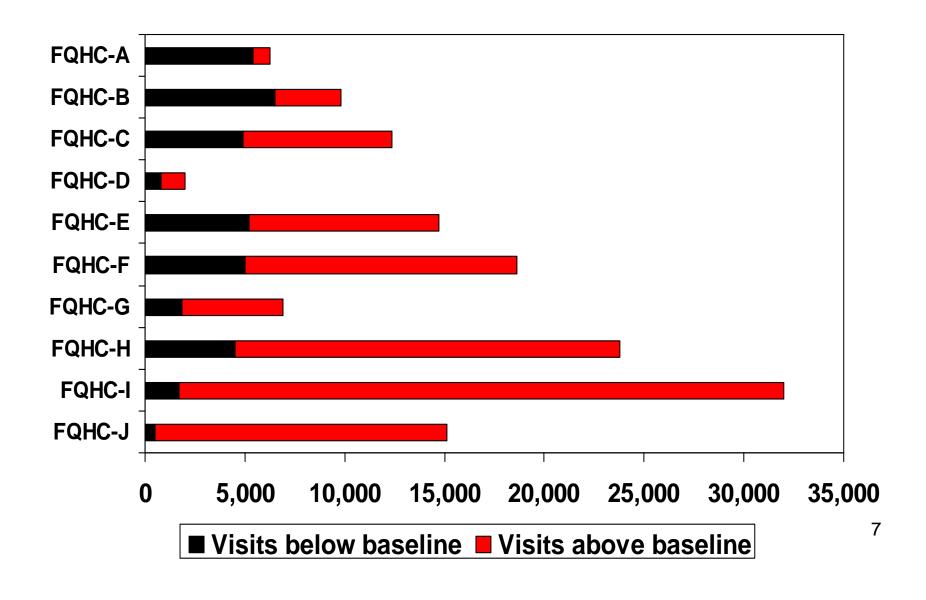
(Subsidies for SFY's, not inflation-adjusted)



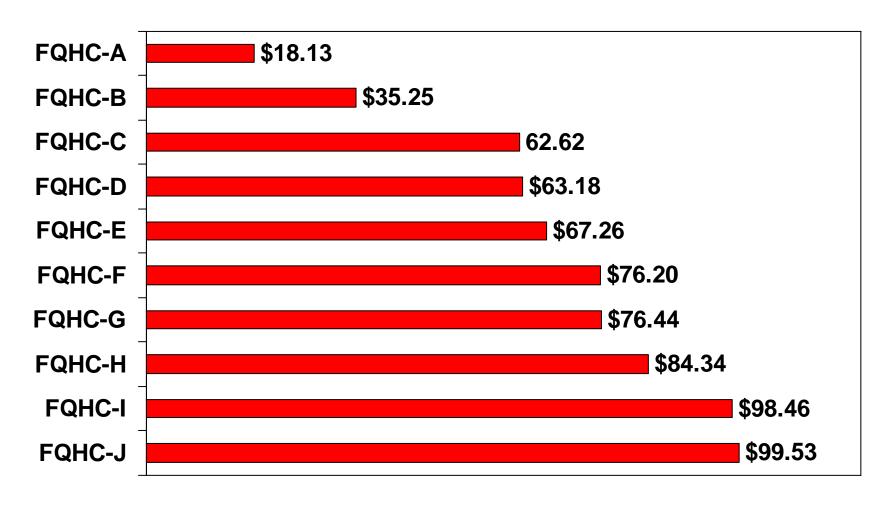
## Project 2: State Subsidies to FQHC's in NJ

- Funded by NJDHSS
- 20 agencies with 67 locations in early 2005
- State subsidy for uninsured visits (\$11m in SFY-04)
  - Primary care
  - Patient income<250FPL</li>
- Payment formula became outdated & inequitable
- State interest in improving quality of care
- Project ==> review FQHC support in other states, develop reform options, simulate consequences
- Formula reformed in SFY-06

### Baseline requirements relative to uninsured volume varied significantly across FQHC's (SFY-2003)



# As a result, payment per uninsured visit varied significantly across FQHC's.



### **Project 3: Healthcare Access Monitor**

- Funded by NJDHSS w/\$ from Community Health Systems
- Community HC Assets Protection Act: State can appoint independent HC access monitor subsequent to hospital acquisition/conversion at purchasing hospital's expense
- Monitor HC access indicators for vulnerable populations living in affected service area (e.g., charity care, Medicaid, ACS admissions)
- Difference-in-difference approach: pre/post acquisition, service area vs. other parts of the state
- Quarterly and annual reports to NJDHSS

### Other SN/Access Projects

- ED Utilization & Surge Capacity (NJDHSS)
  - Analysis of ED utilization, hospital occupancy, disaster planning, potentially avoidable ED use
- Angiography Disparities & Hospital Regulatory Reform (AHRQ)
  - Evaluation of CON reform in NJ
  - Designed to encourage minority access to cardiac angiography

### **Emerging issues**

- Healthcare Access Study Commission
- Hospital "right-sizing"
- CC reform (including "supplemental funds")
- FQHC expansion
- Electronic FQHC billing records ==> opportunity for statewide quality measurement
- Interest in MA universal coverage plan
- State budget problems continue
  - Limited options
  - Diversion of attention from health policy